

Message Text

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ACTION SS-25

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O P 061715Z APR 77
FM AMEMBASSY NICOSIA
TO SECSTATE WASHDC IMMEDIATE 5634
INFO AMEMBASSY ATHENS IMMEDIATE
AMEMBASSY VIENNA PRIORITY
AMEMBASSY VIENNA PRIORITY
USMISSION USUN NEW YORK PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 NICOSIA 0945

EXDIS

VIENNA FOR LEDSKY

E.O. 11652: GDS
TAGS: PFOR, CY, TU, GR
SUBJECT: GOC FOREIGN MINISTER COMMENTS ON VIENNA NEGOTIATIONS

REF: (A) STATE 76271; (B) ATHENS 3111; (C) NICOSIA 912 (NOTAL)
(D) STATE 76180

1. GOC FONMIN CHRISTOPHIDES CALLED CHARGE IN AFTERNOON
APRIL 6 TO MAKE A PRESENTATION OF GOC VIEWS ON VIENNA/
CYPRUS NEGOTIATIONS. HE OPENED CONVERSATION BY SAYING THAT
GOC CONTINUES TO BE "GREATLY DISAPPOINTED" THAT TURKISH
CYPRIOTS ARE NOT LIVING UP TO COMMITMENTS UNDERTAKEN IN
MAKARIOS/DENKTASH MEETING ON FEB. 12. HE BASED HIS REMARKS
ON FOLLOWING DOCUMENT:

QUOTE

A. THE VIENNA TALKS WERE CONVENED UNDER THE GUIDELINES
AGREED UPON BETWEEN HIS BEATITUDE AND MR. DENKTASH ON
12.2.1977, THE UNDERTAKINGS GIVEN BY BOTH SIDES TO THE
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CLIFFORD MISSION AND THE RELEVANT ASSURANCES GIVEN BY
M. DENKTASH TO AMBASSADOR DE CUELLAR.

B. IN CONNECTION WITH THE TERRITORIAL ISSUE THE T/C SIDE
CONFINED ITSELF AT THE VIENNA TALKS TO MERELY COMMENTING
ON THE G/C PROPOSALS. IT HAS NOT EVEN INDICATED THE AREAS
WHICH SHOULD COMPRISE THE 32.8 PERCENT OF TERRITORY, CLAIMED

BY THEM TO COME UNDER T/C ADMINISTRATION.

THE TURKISH CYPRIOT ATTITUDE AT VIENNA TANTAMOUNTS TO TELLING THE GREEK CYPRIOTS "GO HOME AND COME BACK WITH BETTER PROPOSALS". SUCH ATTITUDE IS NEITHER SERIOUS NOR DOES IT AMOUNT TO MEANINGFUL AND SUBSTANTIVE NEGOTIATION, AS PER THE TURKISH UNDERTAKINGS TO THE CLIFFORD MISSION AND THE ASSURANCES GIVEN TO ME. DE CUELLAR, THAT MR. ONAN WOULD "DISCUSS THE GREEK-CYPRIOT PROPOSALS ON THE TERRITORIAL ISSUE IN FULL SUBSTANTIVELY AND MEANINGFULLY, PERHAPS EVEN LEADING TO DISCUSSING AT VIENNA TURKISH-CYPRIOT COUNTER PROPOSALS".

IN THIS REGARD THE G/C SIDE HAS MADE ITS POSITION CLEAR FROM THE VERY BEGINNING, BOTH TO AMERICAN EMBASSY AND TO AMBASSADOR DE CUELLAR, THAT MERE COMMENTS BY THE TURKISH SIDE ON THE G/C PROPOSALS WOULD NOT BE CONSIDERED AS SUBSTANTIVE AND MEANINGFUL DISCUSSION.

C. REGARDING THE CONSTITUTIONAL ASPECT THE T/C PROPOSALS ARE CERTAINLY NOT SUBSTANTIVE. FURTHERMORE, THEY ARE CONTRARY TO AND INCOMPATIBLE WITH THE GUIDELINES OF 12.2.1977, ESPECIALLY WITH THOSE WHICH REQUIRE THE UNITY OF THE COUNTRY. IN THE T/C PROPOSALS THE ATTRIBUTES OF A FEDERAL STATE ARE NO WHERE TO BE FOUND, EXCEPT IN NAME. UNQUOTE

2. CHARGE RESPONDED THAT MOST RECENT USG VIEWS ON VIENNA NEGOTIATIONS WERE EXPRESSED BY SPECIAL REPRESENTATIVE CLIFFORD TO AMBASSADOR DIMITRIOU IN WASHINGTON APRIL 5. AS CHRISTOPHIDES HAD NOT YET SEEN REPORT CONFIDENTIAL

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OF THAT MEETING, CHARGE MADE ORAL PRESENTATION OF PARA 2, POINTS A THROUGH D, OF REF A. HAVING IN MIND GOC COMPLAINT THAT USG HAS NOT BEEN PUTTING PRESSURE ON TURKISH CYPRIOTS (REF B), CHARGE BRIEFED CHRISTOPHIDES ON FORMER'S MEETING WITH CHELIK APRIL 4 (REF C). CHARGE EMPHASIZED THAT HE HAD GIVEN CHELIK EXACTLY THE SAME POINTS DISCUSSED WITH CHRISTOPHIDES HIMSELF EARLIER ON APRIL 4.

3. CHRISTOPHIDES EXPRESSED APPRECIATION FOR CHARGE'S DESCRIPTION OF MEETING WITH CHELIK. HE WENT ON TO CLARIFY THAT IN GOC VIEW MOST IMPORTANT TURKISH CYPRIOT FAILING IS LACK OF POSITIVE POSITION ON TERRITORY. GOC UNDERSTANDS THAT TURKISH SIDE MADE NOT COMMITMENT TO TABLE A TERRITORIAL PROPOSAL IN VIENNA, HOWEVER, ONAN'S ACTION IN CONFINING REMARKS TO REASONS FOR UNACCEPTABILITY OF GREEK CYPRIOT MAP IS NOT SATISFACTORY IN EYES OF GOC. CHRISTOPHIDES CONCLUDED THAT PURPOSE OF TODAY'S MEETING WAS TO ASK USG TO "IMPRESS ON THE TURKS THAT THEY MUST BE

MORE FORTHCOMING" ON TERRITORY IF THE NEGOTIATIONS
ARE TO PROGRESS.

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O P 061715Z APR 77
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C O N F I D E N T I A L SECTION 2 OF 2 NICOSIA 0945

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VIENNA FOR LEDSKY

4. CHARGE ASKED CHRISTOPHIDES HOW THIS WOULD AFFECT FIXING
A DATE FOR FOLLOW-UP TALKS IN NICOSIA. CHRISTOPHIDES RESPONDED
THAT ON THE BASIS OF VIENNA RESULTS THUS FAR GOC
DOES NOT SEE MUCH POINT IN EARLY RESUMPTION BUT,
BECAUSE OF COMMITMENT TO SUSTAINED NEGOTIATIONS, HE FELT
WILL IN ANY CASE AGREE.

5. CHRISTOPHIDES WENT ON TO SAY THAT MOST DIFFICULT
IMMEDIATE PROBLEM WILL BE AGREEMENT ON FINAL COMMUNIQUE
FOR CURRENT VIENNA TALKS. GOC WILL NOT BE WILLING
TO ACQUIESCE IN A COMMUNIQUE SAYING THERE WAS PROGRESS
WHEN THERE WAS NOT. HE EXPECTS THAT A DISCUSSION OF
COMMUNIQUE WILL TAKE UP MUCH OF THE WORKING TIME
ALLOTTED FOR APRIL 7.

6 DURING THE CONVERSATION CHRISTOPHIDES EMPHASIZED
THAT HE WAS NOT PRESSING USG FOR A SUBSTANTIVE COMMENT
ON THE PROPOSALS OR RESPONSES OF EITHER SIDE AT
VIENNA. HE DID NOTE, HOWEVER, THAT PAPADOPOULOS HAD
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REPORTED LEDSKY HAD IMPLIED THAT U.S. BELIEVED BOTH SIDES HAD FULFILLED THEIR COMMITMENTS. HE ASKED WHETHER CHARGE COULD CLARIFY THIS POINT. DRAWING ON REF D, PARA 3, CHARGE SAID THAT WILE WE HAVE THUS FAR REFRAINED FROM SPECIFIC, SUBSTANTIVE COMMENT ON EITHER PROPOSAL, IN OUR VIEW BOTH SIDES HAVE DONE THE "BARE MINIMUM". THE TABLING OF THE PROPOSALS CLEARLY IS A START. CHRISTOPHIDES EXPRESSED APPRECIATION FOR THIS INDICATION OF USG VIEWS, BUT FELT CONSTRAINED TO REPEAT GOC VIEW THAT TURK CYPRIOTS HAVE NOT FULFILLED THEIR COMMITMENTS.

7. COMMENT: IN CONTRAST TO TZOUNIS (REF B), CHRISTOPHIDES DID NOT EXPRESS ANY CRITICISM OF U.S. ACTIONS OR POLICIES IN CONNECTION WITH VIENNA TALKS BUT HE CLEARLY WOULD BE HAPPIER IF USG ACCEPTED GOC THESIS THAT TURK CYPRIOTS HAVE NOT FULFILLED COMMITMENTS TO UNSYG OR U.S. END COMMENT.

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